

Report on the implementation of the "National Action Plan against Trafficking in Human Beings for 2013-2015" for 2014

Date of adoption of the report: 23 February 2015

On 20 May 2013, the Council of Ministers adopted the "National Action Plan against Trafficking in Human Beings for 2013-2015" (hereinafter: NAP). It is another subsequent document that sets out the tasks in the area of preventing trafficking in human beings in Poland implemented since September 2003.

The main objective of the Plan is a creation of conditions necessary for efficient preventing and combating of trafficking in human beings and protection of victims of such crimes in Poland.

Specific objectives of the Plan include:

- spreading knowledge on trafficking in humans in risk groups;
- extension of the range and improvement of the standard of actions aimed at supporting victims of human trafficking (including children who are victims);
- improvement of the effectiveness of actions taken by institutions responsible for prosecuting human trafficking by means of legal tools and structures enhancement and implementation of the best practices;
- improvement of the qualifications of representatives of institutions and organisations involved in preventing human trafficking and supporting the victims;
- extension of knowledge on trafficking in human beings and effectiveness of the actions;
- consolidation international cooperation.

The priority tasks for each of the above mentioned categories are described in detail below.

This report on implementation of actions planned for 2014 was elaborated by the Unit Against Trafficking in Human Beings of the Migration Policy Department at the Ministry of the Interior on the basis of own data and information submitted by the MI Public Policy Department, the National Police Headquarters, the National Border Guard Headquarters, the Office for Foreigners, the Ministry of Foreign Affairs, the Ministry of Administration and Digitization, the Ministry of Health, the Ministry of National Education, the Prosecution General, the Office of Plenipotentiary for Equal Treatment, the Office of the Ombudsman for Children, the Po- MOC Mary Immaculate Association for Women and Children, the Nobody's Children Foundation.

For the convenience of the readers, the information presented herein has been arranged as in the "National Action Plan against Trafficking in Human Beings for 2013-2015".

In addition, the report includes:

- information on actions regarding trafficking in human beings implemented in 2014, but not covered in the National Action Plan;
- list of projects financed by the Norwegian Financial Mechanism under the "Schengen and home affairs. Schengen Cooperation and Combating Cross-Border and Organised Crime, including Trafficking and Itinerant Criminal Groups" programme, to be implemented in 2015.

Part I. Preventive actions

1. Organisation of the celebrations of the European Anti-Trafficking Day

On 16 October, National Border Guard Headquarters held a lecture on the characteristics of trafficking in human beings. The lecture, which referred to practical aspects of preventing and combating this crime, was attended by 43 persons.

On 17 October, on the occasion of the Eighth European Anti-Trafficking Day, a press conference – widely reported in the electronic media – was held by Commander-in-Chief of the Police Superintendent Marek Działoszyński with Ms Irena Dawid-Olczyk from La Strada – Foundation against Human Trafficking and Slavery. The speakers highlighted the importance of the problem and the necessity of further information and education on human trafficking. The speakers also informed the participants about a launch of a special telephone helpline for both victims and witnesses of trafficking in human beings.

The La Strada – Foundation against Human Trafficking and Slavery has organised an Open Day, with participation among others of the representatives of the Ministry of the Interior, the Ministry of Justice, the National Border Guard Headquarters, the National Police Headquarters, the prosecution, educational establishments and non-governmental organisations. La Strada Foundation has presented plans and current actions on preventing and combating trafficking in human beings as well as a system of support and legal aid for the victims. The meeting was closed by the screening of the “Modern slavery” film and discussion.

Po MOC Mary Immaculate Association for Women and Children has organised an information and prayer action throughout Poland within the framework of “BAKHITA – countrywide monastic support network for the victims of human trafficking and forced prostitution”.

As a part of the celebrations of the European Anti-Trafficking Day, representatives of the Halina Nieć Legal Aid Centre appeared in the broadcast “Przed hejnałem”, entirely devoted to trafficking in human beings, in Radio Kraków.

1.1 Organisation of a festival of films devoted to trafficking in human beings

The task will be implemented by: the Ministry of the Interior, in cooperation with non-governmental organisations and local authorities

Implementation date: October 2014

By the end of 2014, purchase of licences was completed, which will allow a festival of films to be organised in 2015 (16 screenings of each of the following films):

- “It's a Free World...”,
- “China Blue”,
- “Slumdog Millionaire”.

1.2 Organisation of the celebrations of the European Anti-Trafficking Day in police academies and Border Guard training centres

The task will be implemented by: Police and Border Guard academies, the National Police Headquarters, the National Border Guard Headquarters

Implementation date: October 2014

In relation to the celebrations of the European Anti-Trafficking Day, in October 2014 individual police academies organised a number of training and information activities aimed at raising students' awareness of trafficking in human beings:

- Police Academy in Piła – 13 October 2014; a screening of a film “Redlight”¹, presentation prepared by policemen dealing with prevention and combating of trafficking in human beings for the Academy staff and students on the subject and on cooperation with non- governmental organizations. The presentation was followed by a discussion; policemen dealing with preventing and combating of trafficking in human beings made a presentation to the Academy staff and students on the subject and on cooperation with non-governmental organisations. The presentation was followed by a discussion;
- Police School in Słupsk – 15 October 2014; a training for the teaching staff and students led by a policeman from the Unit against Trafficking in Human Beings of the Voivodeship Police Headquarters in Gdańsk, Followed by a discussion;
- Police Academy in Szczytno – 16 October 2014; Anti- Trafficking Day’ organised by the Institute of Law and Administration of the Police Academy, and on 16-26 October 2014 an exhibition of publications on human trafficking and human rights, by the teaching staff and students of the Police Academy, held at the premises of the police Academy library;
- Police School in Katowice – 17 October 2014; An official assembly participated by all the students and Staff of the school, during which a communiqué on the celebrations of the European Anti- Trafficking Day. The participants were given leaflets prepared by the Itaka Foundation;
- Police Training Centre in Legionowo – 20 October 2014; a lecture by the representatives of the ITAKA – Centre for Missing People and a screening of a film “Redlight” and distribution of leaflets for students;
- Border Guard Training Centre in Kętrzyn – 20 October 2014; A class on trafficking in human beings, participated by 160 students of the Warrant Officer School and non- commissioned officer training.
- Main Border Guard Training Centre in Koszalin – 29 October 2014; a lecture for the participants of the ‘special training to be promoted to the first rank in the officer corps of Border Guard in the field of management competencies’ including a presentation of the possible ways of identification of the victims of human trafficking made by Border Guards.

All schools and academies have posted information on the celebrations of the above-mentioned day on their websites and on posters on their premises.

¹ USA, Cambodia 2009; Dir. Guy Jacobson, Adi Ezroni, Charles Kiselyak

1.3. Organisation of events (such as happenings) spreading knowledge on trafficking in human beings among the general public.

The task will be implemented by: the Ministry of the Interior, in cooperation with non-governmental organisations and local authorities

Implementation date: October 2014

Due to heavy workload of the Unit Against Trafficking in Human Beings of the Migration Policy Department at the Ministry of the Interior, in 2014 events spreading knowledge on trafficking in human beings among the general public were implemented.

2. Information campaign on trafficking in human beings for forced labour, directed at people migrating to the EU Member States in search of employment.

Actions to be implemented under this point were completed in 2013. However, due to constant relevance of the problem they have been continued.

In 2014, a campaign “Bezpieczna praca w wakacje” (“Safe work during holidays”) was launched, aimed at highlighting the phenomenon of modern-day slavery and trafficking in human beings. The project was implemented by the Po MOC Mary Immaculate Association for Women and Children in cooperation with the ATERIMA MED Employment Agency of ATERIMA Group and the Labour Mobility Initiative Association.

By means of an experiment, carried out on the Internet, awareness of the threat of human trafficking was checked among persons interested in work as carers of the elderly in Germany.

On project website www.bezpieczny-wyjazd.eu the following materials, among others, are available:

- a handbook “Nie bądź ofiarą” (“Don’t be a victim”) containing useful information on safe work abroad during holidays, tips on how to identify a suspicious advertisement, a dishonest employer and where to look for help in an emergency situation;
- a quiz, which addresses the issue of modern-day slavery in a humorous manner;
- infographics and materials on human trafficking, work safety and threats in holiday work;
- a handbook “Bezpieczna praca za granicą” containing comprehensive tips and advice on work outside the territory of Poland, on where to look for help in case of danger. The handbook is available in both electronic and printed version, and can be sent free of charge by mail.

3. Information actions directed at the general public.

3.1. Setting up and running a website for professionals and people interested in the problem of trafficking in human beings.

The task will be implemented by: the Ministry of the Interior

The website www.handelludzmi.eu was launched in August 2013. It has two language versions – Polish and English – and provides a lot of information on preventing trafficking in human beings, protection of and support to the victims, the institutional structure, database of legal acts on human trafficking as well as statistics, publications, tidbits and descriptions of projects carried out. The website is updated on a current basis – in 2014, 33 publications were posted in

the “News” section; moreover, information on changes to the law, support for the victims etc. were published on an ongoing basis.

In 2014, a total number of 165,712 of visitors to the website www.handelludzmi.eu was recorded. Throughout the year, that number ranged from 8,609 (in February) to 17,617 (in December) of unique visitors. An average number of entries per user ranged from 3.6 (in January) to 18.21 (in December).

The website also has its counterpart in social networking service – www.facebook.com/handelludzmi, where the number of “likes” increased from 92 in January to 277 in December 2014.

3.2. Preparation of a mobile exhibition devoted to the problem of trafficking in human beings and displaying it in cities across Poland.

The task will be implemented by: the Ministry of the Interior, in cooperation with the Warsaw Office of the International Organisation for Migration

Implementation date: exhibition preparation – 2014
exhibition presentation – 2015

As a result of an independent from the Unit Against Trafficking in Human Beings of the MI Migration Policy Department delay in launching the project financed from funds of the Norwegian Financial Mechanism, which envisaged among others preparation and presentation of a mobile exhibition devoted to the problem of trafficking in human beings, this task was postponed to be implemented in 2015.

3.4. Drafting and distributing information materials on trafficking in children.

The task will be implemented by: the Ministry of the Interior, in cooperation with non-governmental organisations (Nobody's Children Foundation)

Implementation date: 2014

As a result of an independent from the Unit Against Trafficking in Human Beings of the MI Migration Policy Department delay in launching the project, which envisaged also drafting and distributing information materials on trafficking in children, this task was postponed to 2015.

However, the Nobody's Children Foundation reissued the brochure “Preventing sexual exploitation of children in tourism” in cooperation with ECPAT International. 500 copies of the brochure were reprinted and are distributed within the framework of trainings for the tourism sector and higher education institutions. It is also available online (www.kodeks.fdn.pl/materialy-0). Additionally, a quarterly of the Nobody's Children Foundation “Dziecko krzywdzone” (“Abused Child”) (<http://dzieckokrzywdzone.fdn.pl/vol-13-nr-1-wykorzystywanie-seksualne-dzieci>) was issued featuring an article on preventing commercial exploitation of children in the context of travel and tourism.

Moreover, many materials prepared by the Nobody's Children Foundation are available online – e.g. scenarios of classes with children and young people for teachers and counsellors (www.fdn.pl/dla-nauczycieli-i-pedagogow).

3.5. Spreading of information on dangers related to trafficking in human beings by means of leaflets and brochures prepared in the framework of tasks for the labour market.

The task will be implemented by: the Ministry of Labour and Social Policy

Implementation date: 2013–2015

From 2012 the Ministry of Labour and Social Policy publishes information materials in Belarusian, Georgian, Moldovan, Russian and Ukrainian on the possibilities to take up employment by Belarusian, Georgian, Moldovan, Russian and Ukrainian citizens and from 2014 by Armenian citizens under simplified rules specified in Article 1(22) of the Ordinance of the Minister of Labour and Social Policy of 20 July 2011 on cases when work can be commissioned to a foreigner in the territory of the Republic of Poland without the need to obtain a work permit.

The materials are distributed, *inter alia*, in diplomatic missions of the simplified procedure states, and institutions which are in contact with migrants in Poland. The goal of publishing the materials is to inform foreigners wishing to take up employment in Poland about the rules of legal and safe employment under the procedure, as well as about their rights. Part of the leaflet devoted to safety in taking up and performing work in Poland by foreigners includes practical information promoting such behaviours as e.g. checking employers and temporary work agencies in databases and Internet registers, increase immigrants' personal safety, in particular with regard to the danger of human trafficking.

This information is also available at the public employment service portal launched in November 2014 (www.psz.praca.pl) – in a section for foreigners, where one can find, among others, information on rules of employment of third country nationals in Poland and on possible support of the public employment services as well as other rights of third country nationals.

Foreign language versions of these information (including in Ukrainian) will be prepared to be posted on the above-mentioned website in the near future.

Moreover, the Ministry of Labour and Social Policy (Department of Labour Market) planned an update of the electronic version of the brochure entitled “Gdy planujesz wyjazd z kraju w celach zarobkowych/Gdy planujesz powrót do kraju” (“When you’re planning to go abroad for work purposes/When you’re planning to return to Poland”) (1st edition from 2011) in the first half of 2015. The updated version of the brochure will be made available in electronic version to all users of the public employment service portal (www.psz.praca.gov.pl).

4. Information campaign on trafficking in human beings for forced labour addressed to people coming to Poland to work.

4.1. Preparation and distribution of leaflets for potential foreign victims of trafficking in human beings at border crossings and Polish consular offices.

The task will be implemented by: the Ministry of the Interior, in cooperation with the National Border Guard Headquarters and the Ministry of Foreign Affairs

Implementation date: 2014

In December 2014, the process of updating and printing information materials on trafficking in human beings was completed, including preparation of:

- total number of 110,000 leaflets for foreigners who suspect they might have been abused trafficking in human beings (in English, French, Russian, Ukrainian, Bulgarian, Romanian, Vietnamese, Chinese, Persian (fārsi), Romani and in the alternate in Polish);
- 10,000 bookmarks informing about the National Consulting and Intervention Center for the Polish and Foreign Victims of Trafficking.

OTHER PREVENTIVE ACTIONS

- *In December 2014, the Unit Against Trafficking in Human Beings of the MI Migration Policy Department completed the preparation and update of information materials on trafficking in human beings. 10,000 copies of 36-page brochures on the phenomenon of trafficking in human beings in Poland and 5,000 posters informing on the danger of human trafficking were printed.*
- *Within the framework of preventive anti-trafficking actions, on the European Anti-Trafficking Day the police launched a **telephone helpline and a contact box** for reporting all information that may concern trafficking in human beings.*
- *On 23 August 2014, a **meeting** organised on the initiative of the **Embassy of the Philippines devoted to labour migration and threat of trafficking in women** took place. The meeting was to familiarise the Filipino community, and women in particular, living in Poland with the possibilities of asserting their rights when violated by employers. The issue of threats related to the crime of trafficking in human beings was also raised. The meeting was attended by the representatives of the Office for Foreigners, National Labour Inspectorate, the Ministry of the Interior and La Strada Foundation.*

Members of the Filipino community could learn about facilitations introduced by the new Act on foreigners, rights of migrants taking up employment in Poland, dangers related to trafficking in human beings and exploitation for the purposes of forced labour and Polish system of protection of and support for the victims of human trafficking.

- *In June 2014, the project entitled "**Prawa migrantów w praktyce**" ("Rights of migrants in practice") was completed, implemented by the International Organisation for Migration (IOM) in partnership with the Ministry of the Interior and the National Labour Inspectorate. Its aim was to facilitate the integration of the non-EU nationals by raising awareness of their rights and obligations in Poland and by actions which contribute to counteracting discrimination and exploitation of migrants, especially in the labour market. The project was co-funded under the European Fund for the Integration of third-country nationals.*

- *Within the framework of the currently implemented project “Prawa migrantów w praktyce 2” (“Rights of migrants in practice 2”) (from July 2014), a hotline has been operating that provided 6000 telephone consultations in Poland since the start of the project. Moreover, in the migrants’ countries of origin – Belarus, Ukraine and Vietnam – hotlines have been operating that in total provided almost 700 consultations since the start of the project.*

Apart from the hotline, an information portal for migrants www.migrant.info.pl is also run. The website presents information, among others, on entry to and stay in Poland as well as employment and Polish citizenship. The website includes also many practical tips on everyday life in Poland, such as costs of living, education system or health care. The website is available in Polish, English, Chinese, French, Russian, Ukrainian, Armenian and Vietnamese. Since the start of the project almost 1,800,000 visitors (entries) and more than 500 thousand users have been recorded.

Moreover, within the framework of the project “Rights of migrants in practice 2”, 53 information meetings for foreigners were organised, attended in total by more than 2000 persons. Subsequent meetings and trainings were planned for 2015.

Within the framework of trainings organised since 2012, a module devoted to the victims of trafficking has been carried out – the first training of the last year on discrimination of migrants in the labour market took place on 27 March 2014 in Warsaw and subsequent meetings were held in Katowice (4 April), Gdańsk (15 April), Lublin (15 May) and Warsaw (3 June, 9 June and 15 October). The meetings were attended in total by 116 persons.

5. Actions raising awareness of young people on trafficking in human beings.

Meetings, trainings, lectures, retreats for young people organised by the workers of the Po MOC Mary Immaculate Association for Women and Children (more information in Part I point 5.3).

As a part of promoting the “Don’t look away!” campaign and the Code of Conduct, the Nobody's Children Foundation established cooperation with universities – the Faculty of Tourism and Leisure at the University of Physical Education in Kraków and at the Bogdan Jański Academy in Kraków, where 152 students, future employees of the tourism sector, participated in organised lectures.

The lectures, combined with workshops for the universities, attracted great interest. Continuation of this cooperation in 2015 is planned. The scope of the educational actions of the Nobody's Children Foundation is limited – the subject of children’s protection should be included in the curricula of higher education institutions specialising in tourism, and in particular in hotel management.

Moreover, within the framework of the information campaign implemented by the International Organisation for Migration – IOM, a video spot was prepared on the phenomenon of trafficking in human beings and possibilities of receiving help in a voluntary return (<https://www.youtu.be/L1ubfJ995Lg>). The spot was broadcast in cinemas in various cities in Poland in the final commercial break before films. It was seen by almost 500,000 people.

5.1. Organisation of competitions for young people by the Ministry of the Interior:

5.1.1. Competition for diploma theses on trafficking in human beings

The task will be implemented by: the Ministry of the Interior

Implementation date: competition announcement – October 2014

On 17 October 2014, the Ministry of the Interior announced second edition of the competition for diploma theses on trafficking in human beings. The competition is under the patronage of the Minister of the Interior.

The competition is open to all students and graduates of higher education institutions. Theses that may be submitted are ones the exams on which resulted in positive grades and took place between 01.01.2013 and 15.08.2015. They may be submitted by the author or the thesis superior provided that the author gave a written consent. Deadline for submissions of theses is 15 August 2015 and the results will be announced by the end of November 2015.

5.1.2 Competition for a cartoon on trafficking in human beings for forced labour

The task will be implemented by: the Ministry of the Interior

Implementation date: competition announcement – October 2013

selection of winners – June 2014

On 18 October 2013, the Ministry of the Interior announced another, third edition of the competition for a piece related to trafficking in human beings. This time the competitors were to make an attempt at the art form of a cartoon and the main theme was exploitation of human beings for the purposes of forced labour. The competition was held under the patronage of the Minister of the Interior.

The Ministry received 297 works from which the best four were selected. The first place and a prize in the amount of 4,000 PLN gross (and 1,000 PLN gross for the school) was awarded for a piece entitled "Ekonomia młodości" ("The economy of youth") by Anna Matwiejczyk, second place – for a cartoon entitled "Krzysztof" ("Christopher") by Jan Piotrowski, and two special awards went to the authors of pieces entitled „Dzień, który zniszczył czyjś świat” ("The day that ruined somebody's world") (Michał Goliszewski – drawings and Mateusz Warmuz – scenario) and „To miała być tylko wakacyjna praca” ("It was supposed to be just a summer job") (Anna Bednarek).

Printing the winning cartoons is planned for 2015.

5.1.3 Competition for young people – competition for a poster promoting the information campaign on trafficking in human beings

The task will be implemented by: the Ministry of the Interior

Implementation date: competition announcement – October 2014

Due to heavy workload of the Unit Against Trafficking in Human Beings of the MI Migration Policy Department, the task was postponed to 2015r.

5.3. Organisation of information meetings for school students, conducted by school counsellors or NGO representatives.

The task will be implemented by: the Ministry of the Interior, in cooperation with non-governmental organisations

Implementation date: 2014

The Po MOC – Mary Immaculate Association for Women and Children engaged in very intensive preventive activity, by organising meetings, conferences and lectures for parish communities and young people. They were held within the framework of the following programmes:

- “Bezpieczna praca za granicą. Uważaj na handel ludźmi” (“Safe work abroad. Beware of human trafficking”) – 24 January, Gorzyczki near Wodzisław (150 persons); 5 February, Ciasna near Lubliniec (70 persons); 9 February, Wysoka near Łazy (500 persons); 23 February, Warsaw Białołęka (1000 persons); 14 March, Ruda Śląska (30 persons), 16 March, Katowice (300 persons); 23 March, Chrzanów (400 persons); 9–10 April, Katowice (60 persons); 23 April, Katowice (15 persons); 6 May, Wrocław (40 persons); 23 May, Kraków (55 persons); 31 May, Łaziska Górne (90 persons); 28 September, Skawina (70 persons); 5 October, Ruda Śląska (80 persons); 11 October, Dębowiec near Jasło (80 persons); 20 November, Ruda Śląska (40 persons); 2 December, Opole (40 persons);
- “Czym jest współczesne niewolnictwo?” (“What is modern-day slavery?”) – 10 March, Toruń (80 persons); 15 March, Oświęcim (100 persons); 26 March, Michałkowice (40 persons); 30 March, Seminary in Katowice (50 persons); 2 April, Ruda Śląska (60 persons); 15 October, Wrocław (70 persons); 19 October, Warsaw (400 persons); 5 December, Bieruń Stary (40 persons); 8 December, Warsaw Łomianki (80 persons).

On the other hand, in 2014, the National Consulting and Intervention Center organised 38 meetings which took place at schools (from primary schools to higher education institutions), boarding houses, education centers and Special Training and Education Centre, Institute of Applied Social Sciences at the University of Warsaw, as well as the Association for Youth in Braniewo and 125th Warsaw Venture Troop of the Scout Border Patrol (125. Warszawska Drużyna Wędrownicza Harcerskiej Służby Granicznej). In total, the meetings were attended by 1276 persons, mostly young people from the risk groups.

Moreover, a cycle of classes was carried out – based on an own programme – for students of the College for Social Workers in Warsaw, extramural faculty. 30 hours of classes for 20 persons took place.

Throughout 2014, classes (25) were also given in orphanages, education centres and emergency shelters for children in Mazowieckie Voivodeship (Warsaw, Płońsk, Radom), attended by ca. 150 persons.

Finally, a meeting was organised for a group of students from Azerbaijan and Georgia (10 persons).

5.4. Trainings on trafficking in children and commercial use of children intended for teachers and counsellors who work with children aged 13–18.

The task will be implemented by: the Ministry of the Interior, in cooperation with the Nobody's Children Foundation

Implementation date: 2014

The Nobody's Children Foundation prepared a scenario "Trafficking in children" addressed to teachers and counsellors who work with children aged 13–18, which is available on the website of the Nobody's Children Foundation to be downloaded together with a film and a poster "You don't have a price" (www.fdn.pl/dla-nauczycieli-i-pedagogow). The website provides also additional scenarios regarding commercial exploitation of children and information on the educational game "Don't lose!". In 2014, the Nobody's Children Foundation carried out trainings in this field for 106 counsellors and teachers from Warsaw, Głogów and Białystok. Trained professionals gave classes to ca. 2000 students.

The trainings are provided depending on the organisational and financial possibilities of the Nobody's Children Foundation and depending on the demand. The subject matter is not covered in school curricula. The trainings are greatly appreciated by participants.

In 2014, the Nobody's Children Foundation continued the implementation of the project "Don't look away! Be aware and react in cases of sexual exploitation of children in travel and tourism". The campaign was supported by the Commander-in-Chief of the Police and was under honorary patronage of the Minister of the Interior, the Human Rights Defender and the Ombudsman for Children. The campaign was also supported by the National Border Guard Headquarters, non-governmental organisations and enterprises from the tourism sector. Within the framework of the campaign "Don't look away!", the Nobody's Children Foundation developed materials and a website for reporting cases of child abuse – www.stopseksturystyce.fdn.pl, which is a part of an international campaign. The website was launched during a press conference in the presence of the Commander-in-Chief of the Police and representatives of diplomatic missions (on 17 June). The reports go directly to the Voivodeship Police Headquarters and to the National Police Headquarters. The Nobody's Children Foundation meets with the National Police Headquarters on a biannual basis to review the operation of the website and interventions made by the police.

Moreover, on 26 November 2014, in Wrocław, at the initiative of the Unit Against Trafficking in Human Beings of the MI Migration Policy Department a training was provided to the Wrocław Teacher Training Centre regarding the methodology of providing classes to young people on human trafficking, and a training for school educators on the methodology of providing classes for young people in order to familiarise them with the problem of and threats related to trafficking in human beings.

Next information and training meeting is planned for February 2015.

Within the framework of preventive actions addressed to school children, the Ministry of National Education provided information on its website www.men.gov.pl on multimedia materials for teachers to give preventive classes regarding various forms of violence against children and young people, offered by the Nobody's Children Foundation under "Akademia ochrony przed przemocą" ("Academy of protection against violence").

OTHER ACTIONS ADDRESSED TO CHILDREN AND YOUNG PEOPLE:

The Nobody's Children Foundation runs a telephone helpline for children and young people 116 111. In 2014, the counsellors received 132,473 calls from children and young people. They recorded 12 cases when children contacted due to difficult situations regarding the problem of commercial sexual exploitation.

The Nobody's Children Foundation also undertakes actions related to influencing the law-making process. The Foundation monitored implementation of two directives of the European Parliament and of the Council to the Polish legal order: Directive 2011/92/EU of 13 December 2011 on combating the sexual abuse and sexual exploitation of children and child pornography (implementation by 18.12.2013) and Directive 2011/36/EU of 5 April 2011 on preventing and combating trafficking in human beings and protecting its victims (implementation by 06.04.2013). Information are available at the website: <http://lobbing.fdn.pl/>

6. Promotion and implementation the Code of Conduct, the purpose of which is to protect children from commercial sexual exploitation in the tourism sector.

The task will be implemented by: the Nobody's Children Foundation acting as the Local representative for the Code of Conduct, in cooperation with the Ministry of the Interior and the National Police Headquarters

Implementation date: 2014

The Nobody's Children Foundation implements the Code of Conduct (*The Code of Conduct for the Protection of Children from Sexual Exploitation in Travel and Tourism*), aimed at protecting children from commercial sexual exploitation in tourism.

The Code of Conduct and the campaign "Don't look away!" (more information in Part I point 5.4) were promoted in a wide range of audience during a tourism fair. The fair was participated by 50 exhibitors and was visited by about 18,000 people. During the fair a conference was held on the problem of commercial sexual exploitation of children in the context of travel and tourism. During the fair cooperation was established with new entities that may engage in promoting good practices regarding protection of children from exploitation.

In 2014, 108 hotel employees of the Orbis Hotel Group (in Warsaw, Poznań, Wrocław, Gdańsk and Kraków) received training and SABRE company seated in Kraków joined the Code of Conduct. The Nobody's Children Foundation provided training for 23 SABRE employees. Together with the rest of the company's employees they organised a full-day action at the main square in Kraków raising public awareness of trafficking in human beings.

The Foundation plans to broaden the scope of its actions to cover more enterprises in the tourism sector – on example of this is a conference planned for May 2015, organised in cooperation with the Ministry of Sport and Tourism, which should contribute to promoting good practices regarding protection of children among a wide range of audience.

Moreover, the Nobody's Children Foundation organised the 11th conference "Helping Children – Victims of Crime", attended by 587 people (20–21 October 2014 in Warsaw). One of the seminars was devoted to prevention of commercial sexual exploitation of children in the context of travel and tourism (<http://konferencje.fdn.pl/11-ogolnopolska-konferencja-pomoc-dzieciom-ofiarom-przestepstw>).

Part II. Support for and protection of the victims

The Ministry of Foreign Affairs, following recommendations of the OSCE regarding **prevention of domestic servitude of private domestic workers in foreign diplomatic households**, developed (in cooperation with the MI, social organisations interested and the MFA Department of Consular Affairs) and introduced on 1 April 2014 new procedures for the employment of private domestic workers in private households of members of diplomatic missions, consular posts and representations of international organisations. Diplomats who intend to employ a domestic worker have to sign a contract with them in order to ensure the worker's protection at least to the extent specified in the Labour Code, including remuneration equal or higher than the minimum wage in the Republic of Poland, payment of health and social insurance contributions, provision of health care and transfer of remuneration to the domestic worker's bank account.

Prior to their arrival in Poland the domestic workers are informed by a consul about their rights and obligation in the Republic of Poland, and then, at least once a year, they attend face-to-face meetings with an employee of the MFA Diplomatic Protocol. It is an opportunity for them to pass on information about their working conditions in Poland. The MFA Diplomatic Protocol also provides them with necessary support in case of violation of their employees' rights.

In the Department of Asylum Proceedings of the Office for Foreigners a **supernumerary coordinator for trafficking in human beings**, responsible i.a. for supervising issues related to preliminary identification of the victims of trafficking within the competence of the Office as well as for facilitating information flow between relevant institutions and gathering information in this respect.

Moreover, in 2014, eleven meetings of the **expert group for supporting and protecting victims of trafficking** took place (10 January, 4 February, 17 March, 9 April, 20 May, 16 July, 9 September, 2 October, 6 November, 13 November and 15 December) attended by representatives of the Ministry of the Interior, National Police Headquarters, National Border Guard Headquarters, the Prosecution General, La Strada Foundation, Po MOC Association.

The meetings discussed current issues related to running the National Consulting and Intervention Center for the Victims of Human Trafficking as well as issues which arise from the implementation of tasks specified in the National Action Plan and concerning directly the system of support for and protection of the victims.

Works of the above-mentioned group resulted in development of an instrument helping to identify potential victims of trafficking in the form of identification indicators and advice on the victims' rights (details in point 3.2) as well as a project of risk assessment mechanism in case of return of foreign victims of trafficking (more information in point 3.3).

The Po MOC Association implemented a project "**Specialised counselling for women and children who were subject to contemporary forms of slavery or other forms of violence**" for the Katowice City Hall.

Between August 2013 and June 2014, the Halina Nieć Legal Aid Centre and La Strada Foundation implemented a project entitled "**Civic monitoring of cooperation between public bodies in terms of identifying the victims of human trafficking and respecting their rights**". Within the framework of the project, the Halina Nieć Legal Aid Centre examined practices concerning the application of

standards developed as regards victims of trafficking in selected public institutions and non-governmental organisations.

The Unit Against Trafficking in Human Beings of the MI Migration Policy Department drafted and prepared for print:

- *5,000 leaflets on support for and protection of the victims of human trafficking addressed to law enforcement agencies;*
- *3,000 posters for officers draw attention to the issue of contact with the victims of trafficking.*

The materials will be distributed in 2015.

1. Development and description of the rules of the National Referral Mechanism for victims of trafficking in human beings.

The task will be implemented by: The Ministry of the Interior, in cooperation with the institutions and organisations involved in preventing trafficking in human beings

Implementation date: mechanism definition and formulation – 2014

Due to a delay in the developing the Algorithm of conduct of law enforcement officers when trafficking in human beings is detected, preparation of assumptions for the National Referral Mechanism was postponed to 2015.

2. Implementation of new solutions concerning legalisation and conditions of stay of victims of human trafficking who are third country nationals, which are to be introduced by the new Act on foreigners.

The task will be implemented by: The Office for Foreigners, the National Border Guard Headquarters, the Ministry of the Interior

Implementation date: 2014, depending on the date of entry into force of the Act

The Act of 12 December 2013 on foreigners entered into force on 1 May 2014. Taking into account important changes introduced as regards legalisation of stay of foreigners who are victims of human trafficking (“reflection period”, formal certificate confirming that the foreigner is a victim, extension of the period of temporary residence permit, introduction of the possibility for a victim of trafficking to obtain a permanent residence permit on special conditions after only a year of stay on the basis of a temporary residence permit for the victims of trafficking as well as extension of the competences of the Border Guard with identification, prevention and detection of trafficking in human beings and slavery, and prosecution of the perpetrators of such crimes) the Unit Against Trafficking in Human Beings of the MI Migration Policy Department organised a number of trainings and meetings on the above-mentioned issue, i.a.:

- a panel “Competences of the Police and Border Guard officers as regards legalisation of stay of foreign victims of human trafficking in the light of the Act of 12 December 2013 on foreigners” which was convened under the 7th joint training workshops for the Police and Border Guard officers on preventing and combating trafficking in human beings, organised at the Main Border Guard Training Centre in Koszalin (on 5–9 May 2014);

- an information meeting with the employees of the La Strada – Foundation against Trafficking and Slavery on the implementation of actions in the light of the new Act on foreigners (on 21 May 2014 in Warsaw);
- a meeting with the Director of the Office of the Prosecutor General on cooperation as regards preventing and combating trafficking in human beings in the light of the new Act on foreigners (on 22 May 2014 in Warsaw);
- a meeting with the Anti-Trafficking Department at the Criminal Investigation Bureau of the National Police Headquarters on the application of the Act on foreigners regarding the victims of trafficking (on 25 June 2014 in Warsaw);
- a workshop for the Border Guard officers of the Department for Aliens on “Rules of conduct in case of identification of foreign victims of trafficking in the light of the new Act on foreigners” (between 30 September and 1 October 2014 in “Strażnica” Border Guard Conference and Training Centre in Otwock).

On 1 May 2014, an Ordinance of the Minister of the Interior of 16 April 2014 on the model certificate confirming the presumption that a foreigner is a victim of human trafficking, also entered into force. This fact will considerably shorten the procedure of legalisation of stay in the territory of the Republic of Poland of a foreigner who is presumed to be a victim of human trafficking.

The certificate is issued by the authority competent to conduct proceedings related to the criminal offence referred to in Article 189a § 1 of the Penal Code. It is valid for the period of 3 months from the date of its issue and in the case of a minor foreigner for a period of 4 months from the date of its issue.

Last year, 22 certificates were issued, as recorded in the central register of certificates issued kept by the Minister of the Interior within the framework of the POBYT System.

In relation to the changes in the Code of Criminal Procedure – Article 185 a and b and the above-mentioned changes in the Act on foreigners, the Prosecution General has updated “Guidelines on prosecution in cases of trafficking in human beings”, which were then transferred by Appellate Public Prosecutor’s Offices to common prosecution organisational units.

3. Development and implementation of a new “Algorithm of conduct of law enforcement officers when trafficking in human beings is detected”

The task will be implemented by: the Ministry of the Interior, the National Police Headquarters, the National Border Guard Headquarters, in cooperation with the Office for Foreigners, the Prosecution General, the Ministry of Justice and non-governmental organisations

Implementation date: developing the concept and design of the Algorithm – 2013

finalisation of the consultations process and implementing the Algorithm once the amended Act on Foreigners enters into force – 2014

Development and implementation of the Algorithm of conduct when trafficking in human beings is detected was postponed to 2015 and will be developed in combination with the National Referral Mechanism (Part II, point 1) as one of its elements.

By a Decision no. 256 of 14 July 2014 the Commander-in-Chief of the Police established a Unit to draw up a draft of the Order of the Commander-in-Chief of the Police on methods and forms of performance of tasks by police officers as regards preventing and combating trafficking in human beings and related crimes and offences. The draft Order specifies the methods and forms of performance of tasks by police officers as regards preventing and combating the above-mentioned crimes and related offences. The draft Order aims at systematising actions of the police officers of all police services in preventing and combating trafficking in human beings. The proposed Order will be the first coherent legal act in the Police which regulates this issue. Once the Order enters into force, the police officers will have a tool facilitating proper identification of the victims of human trafficking and of other related crimes and offences, and providing the victims with quick implementation of the support and help procedure. Moreover, development of common methods and forms will enable to streamline the standards of conduct towards the victims of trafficking and aggrieved persons. In line with the Order no.17 of the Commander-in-Chief of the Police of 14 May 2014 *on methods and forms of performance of tasks concerning legislation, legal aid and legal information by the Police*, the draft Order was sent to the unit of the National Police Headquarters competent for legislation in order for it to issue a preliminary legislative opinion. Thereafter the draft will be sent to be agreed on with organisational units of the National Police Headquarters whose scope of activity the draft concerns and with the Voivodeship Police Headquarters and police academies. After being agreed on, the draft will be submitted to the Commander-in-Chief of the Police for signature. Entry into force is planned for the 1st quarter of 2015.

Works on the Algorithm will be carried out in combination with works on the description of the National Referral Mechanism (Part II point 1).

3.1. Development and spreading of information for identified victims of trafficking in human beings on their rights (in a language a victim would be able to understand).

The task will be implemented by: the Ministry of the Interior, in cooperation with non-governmental organisations

Implementation date: 2014

In 2014, within the framework of works of the expert group for supporting and protecting victims of human trafficking an information material was developed on fundamental rights of the victims of trafficking in Poland. The material was then translated into foreign languages: English, French, Russian, Ukrainian, Bulgarian, Vietnamese, Romanian, Chinese, Persian and Romani. In total 110,000 leaflets were printed and are planned to be distributed in 2015.

3.2. Implementation of a tool (in the form of a questionnaire) to facilitate identification of victims of trafficking, taking into account different forms of abuse.

The task will be implemented by: the Ministry of the Interior/National Police Headquarters, National Border Guard Headquarters, in cooperation with non-governmental organisations

Implementation date: pilot use of the tool in Border Guard units – 2013
evaluation/proposals for improving the tool – 2014

Works of the expert group for supporting and protecting victims of trafficking resulted in development of an instrument helping to identify potential victims of trafficking in the form of identification indicators and advice on the victims' rights. The document was submitted for approval and proposals of its use by relevant offices.

In October 2013, the Border Guard implemented the above-mentioned indicators to be used in the Border Guard units within the framework of a pilot project. By mid-December 2014, the pilot project was evaluated. The Border Guard used the tool in the form of the indicators 148 times, which indirectly contributed to identification of 48 potential victims of human trafficking and was the basis for initiation of 11 pre-trial proceedings as regards Article 189a §1 of the Penal Code.

Also the Office for Foreigners has implemented the “Procedure of conduct for employees of the Office for Foreigners who process applications for the refugee status in case a foreigner is preliminarily identified as a victim of trafficking in human beings” and annexed practical tools helping to identify the potential victims.

The purpose of the procedure is to streamline the flow of information between the Office for Foreigners, the Border Guard and the National Consulting and Intervention Centre for the Victims of Trafficking in case a victim of trafficking in humans is detected. It also serves as a tool for identifying potential victims of trafficking during status interviews with foreigners.

Each time employees of the divisions of proceedings for granting refugee status consult the cases which raise their doubts with the supervisor - coordinator for trafficking in human beings at the Department of Proceedings for Granting Refugee Status of the Office for Foreigners. They deepen the interview, issue relevant letters to the Border Guard and process the case taking into account premises regarding trafficking in human beings.

In 2014, a dozen or so such talks took place. Unfortunately, in two cases the consultations had been held right before issuing a decision, which as a consequence led to prolonging the proceedings in order to investigate the issue.

Evaluation will continue at the beginning of 2015 and in the course of further works a shortened version of the document in question is planned to be developed in the form of a leaflet or a brochure that would be directly addressed to the victims of trafficking in human beings.

In the Police, the questionnaire supporting identification of victims of trafficking will be annexed to the Order of the Commander-in-Chief of the Police *on methods and forms of performance of tasks by police officers as regards preventing and combating trafficking in human beings and related crimes and offences* (referred to in point 3), which is planned to enter into force in the 1st quarter of 2015.

3.3. Defining the rules of performing a risk analysis of a victim’s return to his/her country of origin.

The task will be implemented by: the National Border Guard Headquarters, National Police Headquarters, the Ministry of the Interior, in cooperation with non-governmental organisations and the Warsaw Office of the International Organisation for Migration

Implementation date: 2014

In 2014, within the framework of the works of the expert group for supporting and protecting victims of trafficking resulted in development, a project was developed of a mechanism of performing a risk assessment of a foreign victim’s return to his/her country of origin. Tools (in the form of questionnaires) were prepared to be used by both the organisations working with the victims (and preparing them for the return) and the law enforcement agencies identifying the victims.

It has been established that the risk assessment will be performed only in the case of return of foreign victims of trafficking – third country nationals and, in justified cases, of the citizens of the European Union Member States, and will concern the victims covered with the “Programme of Support and Protection of Victims/Witnesses of Trafficking in Human Beings”.

The procedure is planned to be implemented in 2015.

4. Implementing standards to be met by the institutions that are capable and authorised to help victims/witnesses of trafficking in human beings, and centres where victims can stay.

The task will be implemented by: the Ministry of Labour and Social Policy, in cooperation with the Ministry of the Interior and non-governmental organisations

Implementation date: dissemination of the guidelines – 2014–2015

The Ministry of the Interior, in consultation with selected non-governmental organisations and social assistance units, prepared a material for the social assistance staff entitled „Safe haven standards”. The document was submitted to the Ministry of Labour and Social Policy to be used by social assistance organisational units. The material has been published on the website of the Ministry of Labour and Social Policy: http://www.mpips.gov.pl/gfx/mpips/userfiles/public/1_NOWA%20STRONA/Pomoc%20spoleczna/cudzoziemcy/Standardy%20bezpiecznego%20schronienia%20dla%20ofiar%20handlu%20ludzmi.pdf, and has also been passed on to all social policy departments in paper (160 copies) and electronic versions. It is also passed on to the employees during trainings on “Support for victims of human trafficking”.

5. Continuation and development of the concept of comprehensive fulfilment of the needs of victims and victims/witnesses of trafficking in human beings – National Consulting and Intervention Center for the Victims of Trafficking.

The task will be implemented by: the Ministry of the Interior, in cooperation with non-governmental organisations

Implementation date: 2014

In February 2014, performance of the National Consulting and Intervention Center in the period between 1 October and 31 December 2013 was assessed on the basis of a report submitted.

In June 2014, a partial report was assessed and the report on implementation of the above-mentioned public task was corrected.

In July 2014, implementation of the public task of “Operating the National Consulting and Intervention Center for Victims of Trafficking for the Polish and Foreign Victims of Trafficking” was monitored – in this context, in August, an analysis of a questionnaire on working conditions and wages of staff employed at the Crisis Intervention Centres and Municipal Social Welfare Centers was performed.

On 8 December 2014, an analysis entitled “Victims of trafficking in human beings seeking the assistance of the National Consulting and Intervention Center for Polish and Foreign Victims of Trafficking in the years 2012–2013”, prepared at the MI, was published.

Moreover, the issue of the manner and possibility of meeting the basic needs in the case of detecting a large group of victims of human trafficking was also addressed. Two meetings were held on the subject with representatives of the Office of the Capital City of Warsaw – on 2 April, a meeting with

the management of the Security and Crisis Management Department took place and on 16 April, a meeting with the management of the Public Communication Department.

6. Promotion of the model of reintegration of victims of trafficking in human beings, monitored and supported by professional social services and non-governmental organisations.

The task will be implemented by: the Ministry of Labour and Social Policy

Implementation date: 2014

Within the framework of trainings “Support for victims of trafficking”, the Ministry of Labour and Social Policy promotes models of reintegration of victims of human trafficking – the IRIS programme – in particular in the form of training materials.

However, since the beginning of 2014, the Po MOC Mary Immaculate Association for Women and Children has been implementing a project “Kryzys początkiem nowego” (“Crisis as a new beginning”) co-financed from the European Social Fund, aimed at professional activation of 15 women who are unemployed, homeless, suffering from violence; who are victims of trafficking or experienced other life crisis and who reside in the Śląskie Voivodeship. Within the framework of the above-mentioned project, specialist assistance is provided (legal diagnosis, psychological and therapeutic assessment) as well as social and vocational integration (career counselling, trainings, vocational courses and 6-month work placements). The project will continue till the end of June 2015. In 2014, support was provided to 21 persons (15 adults, 6 children).

Moreover, the Po MOC Association implemented a RENATE project “Reintegration of victims of human trafficking”, within the framework of which the victims who are becoming independent can receive support and funding for renting or equipping a flat. In the period between 1 July and 31 December, 3 persons were provided with such support.

7. Implementation of the model of support/protection of a child who has fallen victim to trafficking in human beings

7.1. Elaboration of standards to be met by centres that provide shelter and care to juvenile victims of trafficking in human beings

The task will be implemented by: the Ministry of the Interior, in cooperation with the Ministry of Labour and Social Policy and non-governmental organisations

Implementation date: 2014

Due to lack of Polish experiences as regards providing adequate shelter to unaccompanied foreign minors who are victims of trafficking, in 2014 gathering information continued on good practices of other countries in that respect.

Development of a final material, including a description of the good practices and guidelines on standards to be met by Polish centres aiming at providing a safe shelter to juvenile victims of trafficking, is planned for 2015.

Moreover, in June 2014, on the initiative of the Unit Against Trafficking in Human Beings of the MI Migration Policy Department and in cooperation with the Mazowieckie Voivodeship Office and La

Strada Foundation, an information meeting was organised for employees of selected care and educational centres “Support and protection of unaccompanied foreign minors who are potential victims of trafficking”. During the meeting the employees of the centres were encouraged to active contact with the National Consulting and Intervention Center in the case of suspected trafficking in human beings to the detriment of their charge, and in particular to the detriment of unaccompanied foreign minors.

The meeting should result in pilot actions in the Capital City of Warsaw aimed at:

- improving competences in identifying potential victims of trafficking by the staff of care and educational intervention centres;
- development of mechanisms of cooperation and support between the juvenile victims’ carers and the National Consulting and Intervention Center staff.

Lessons learned as well as gained experience and knowledge will contribute to establishment of a universal model of identification and support for juvenile victims of trafficking in Poland.

Due to a negligible proportion of recorded cases of identification of potential juvenile victims of human trafficking and therefore due to limited experience as regards support provided, in 2015 the pilot actions will continue with participation of subsequent selected care and educational centres of Mazowieckie Voivodeship.

7.2 Elaboration of an algorithm of conduct when it is suspected that a juvenile person is a victim of trafficking in human beings.

The task will be implemented by: the Ministry of the Interior, in cooperation with the National Police Headquarters, the National Border Guard Headquarters, the Office for Foreigners, the Prosecution General, the Ministry of Justice and non-governmental organisations

Implementation date: 2014

In August 2014, a working version of the algorithm of conduct when it is suspected that a juvenile person is a victim of trafficking in human beings was developed. However the schedule of further work on this material depends on the work on the general algorithm (Part II point 3).

Furthermore, a number of meetings, mainly at the expert level, were organised in 2014 within the framework of support for children who are victims of trafficking in human beings. They included:

- an expert meeting on unaccompanied foreign children in Poland (21 March in Warsaw);
- a meeting with the Voivodeship Family Assistance Centre on launching actions concerning unaccompanied foreign children (29 April in Warsaw);
- a meeting with the Department of Family Benefits of the Ministry of Labour and Social Policy, devoted to juvenile victims of trafficking in human beings (3 April in Warsaw).

Part III. Improvement of the effectiveness of prosecution

1. Analysis of the possible ways of improving the coordination of actions taken by the Police, Border Guard and the Prosecutor's Office in the area of combating trafficking in human beings

The task will be implemented by: the National Police Headquarters, the National Border Guard Headquarters, the Ministry of the Interior in cooperation with the Prosecution General

Implementation date: Analysis of the existing structures and coordination mechanisms, and of experience to-date – 2014

The ongoing analysis of operation of the existing structures and coordination mechanisms is conducted as part of the work of the working group for supporting victims.

The analysis of the model of coordination and monitoring of proceedings concerning trafficking in human beings, which exists in general organisational units of the prosecution, is carried out on a current basis by the Prosecution General. The results of the analysis are presented in the annual reports on monitoring and coordination of preparatory proceedings concerning trafficking in human beings.

The coordination of cooperation between the Police and the prosecution is also the subject of joint training workshops for the Police and the Border Guard officers, with the participation of prosecutors, which focus on combating trafficking in human beings. On 8 and 9 May 2014, the seventh workshop took place in Koszalin.

2. Organisation of annual meetings of Border Guard and National Labour Inspectorate representatives who control of the legality of employment in the territory of the Republic of Poland.

The task will be implemented by: the Chief Labour Inspectorate, the National Border Guard Headquarters

Implementation date: 2014

A training was provided for the representatives of the National Labour Inspectorate (Chief Labour Inspectorate and district labour inspectorates) and the Border Guard officers dealing with the legality of employment (15-16 April, Polanica-Zdrój). The training was entitled "Cooperation of authorities in the area of the legality of employment of foreigners on the territory of the Republic of Poland" and summed up the cooperation of both institutions in terms of control of the legality of employment of foreigners in 2013. The meeting included the presentation of joint actions resulting from the cooperation at the local level between district labour inspectorates and the branches and units of the Border Guard. The following issues were also discussed:

- the results of the control of the legality of employment and work by foreigners, conducted by the National Labour Inspectorate and the Border Guard in 2013;
- activities of the National Labour Inspectorate in the area of combating and counteracting trafficking in human beings for forced labour;

- amendments to the regulations on the legality of employment of foreigners and the operation of employment agencies.
3. Initiation of the activity of voivodeship units against trafficking in human beings, with the participation of representatives of social policy departments of Offices of the Voivode, the Police, the Border Guard, the Labour Inspectorate, local authorities and non-governmental organisations

The task will be implemented by: the Ministry of the Interior, in cooperation with competent Offices of the Voivode and institutions whose representatives make up the units

Implementation date: 2014

In the second half of 2014, the actions were intensified to establish voivodeship units against trafficking in human beings, with the participation of representatives of Offices of the Voivode, the Police, the Border Guard, the Labour Inspectorate, local authorities and non-governmental organisations. Currently, apart from the Mazowieckie Voivodeship Unit against Trafficking in Human Beings (the meeting took place on 5 November 2014), there exist the following units:

- **Lubuskie Voivodeship Unit** against Trafficking in Human Beings – the inaugural meeting was held on 13 June in Gorzów Wielkopolski; the subsequent meeting took place on 8 October;
- **Lubelskie Voivodeship Unit** against Trafficking in Human Beings – the inaugural meeting was held on 17 November in Lublin;
- **Podlaskie Voivodeship Unit** against Trafficking in Human Beings – the inaugural meeting was held on 20 November in Białystok;
- **Zachodniopomorskie Voivodeship Unit** against Trafficking in Human Beings – the inaugural meeting was held on 11 December in Szczecin and was preceded by a meeting with the Social Assistance Department of the Zachodniopomorskie Voivodeship Office on the possibility of establishing the voivodeship unit (7 October 2014 in Szczecin).

In 2014, the workshop for representatives of voivodeship offices, responsible for establishing the voivodeship units, was also held (23-24 June, Warsaw).

The issues related to the establishment of voivodeship units were also presented at the meeting of voivodes and voivodeship commanders of the Police in Uniejów on 15 September 2014.

Part IV: Upgrading qualifications

1. Trainings for law enforcement bodies and representatives of the judiciary

1.1. Organising training workshops for coordinators and members of units from Voivodeship Police Headquarters and for coordinators from Border Guard branches in order to exchange experience and information.

The task will be implemented by: the National Border Guard Headquarters, the National Police Headquarters

Implementation date: 2014

The 7th joint training workshops for the Police and the Border Guard officers on combating trafficking in human beings and providing assistance to victims of such crime took place in the Main Border Guard Training Centre in Koszalin (6-9 May 2014). The training was attended by 90 persons – representatives of the Border Guard, the Police, the Ministry of the Interior, prosecutor's offices, courts, Europol and the La Strada Foundation. The workshops were divided into 3 panels:

- an international panel – on international cooperation in the proceedings concerning trafficking in human beings, including the establishment and functioning of Joint Investigation Teams;
- an operational and practical panel – during which the cases of trafficking in human beings were presented;
- a seminar on amendments to legal regulations referring to foreign victims of trafficking in human beings, in relation to the entry into force of the new Act on foreigners.

1.2. Trainings for Border Guard officers in the framework of a comprehensive system of trainings devoted to trafficking in human beings.

The task will be implemented by: National Border Guard Headquarters

Implementation date: 2013, 2014

The Border Guard provides trainings on an ongoing basis, in line with the four-level *System of training Border Guard officers in trafficking in human beings* approved on 29 December 2010 by the Border Guard Commander-in-Chief. In 2014:

- the training at level 1 was provided to 598 persons (the total for 2011-2014 is 8451 of Border Guard officers trained);
- the training at level 2 – to 52 Border Guard officers;
- the training at level 3 – to 8 officers (in total, 155 Border Guard officers received the training at level 2 and 3);
- the training at level 4 – 42 Border Guard officers, of whom 30 at the 7th workshop for the Border Guard and the Police coordinators for trafficking in human beings.

1.3. Implementation of a comprehensive system of trainings devoted to trafficking in human beings in the Police.

The task will be implemented by: the Ministry of the Interior, in cooperation with the National Police Headquarters

Implementation date: Evaluation of the current training system – 2014

By decision No 115 of 13 March 2014, the Commander-in-Chief of the Police established a unit for developing the syllabus of a specialist course on preventing and combating trafficking in human beings. The most important changes in the modernised course syllabus include:

- the elements of the CEPOL course in combating trafficking in human beings;
- updated content concerning national and international regulations, including the amendments to the Act on social assistance and the Act on foreigners;
- extension of content on tactics of combating trafficking in human beings, taking into account its individual forms, and supplementing the international cooperation with information on joint investigation teams.

Bearing in mind the above changes, a pilot course was held between 7 and 11 April 2014 at the Police Academy in Piła. The professional consultation during the course with the participation of coordinators from the Voivodeship Police Headquarters and the Central Bureau of Investigation of the National Police Headquarters allowed to work out the final form of the specialist course. On 27 August 2014, the Commander-in-Chief of the Police signed a decision on implementation of a specialist course on preventing and combating trafficking in human beings.

The first course with a new syllabus took place between 8 and 12 September 2014 at the Police Academy in Piła.

In 2014, 83 Police officers received training within the framework of the specialist course (of which 44 according to the old syllabus and 39 according to the new one). In 2015, four editions of the course are planned, during which 80 Police officers will receive training.

1.4. Trainings on identification of and approaching victims of trafficking in human beings for personnel of guarded and detention centres.

The task will be implemented by: the Ministry of the Interior, in cooperation with the National Border Guard Headquarters and non-governmental organisations

Implementation date: 2014

The procedures to be followed in the case of identification of a foreign victim of trafficking in human beings in the light of the provisions of the Act of 12 December 2013 on foreigners were discussed during the training for the foreigners' department officers which took place between 30 September and 1 October 2014 in the "Strażnica" Conference and Training Centre of the Border Guard in Otwock.

Under the BMPR project (Monitoring of access to the territory and protection procedures in Poland), financed by the UNHCR and implemented in 2014, the lawyers of the Halina Nieć Legal Aid Centre delivered 3 four-day trainings for the Border Guard officers entitled "Strengthening the protection of refugees through better management of the border." One of the topics discussed at the training was the situation of vulnerable persons, including victims of sexual abuse and trafficking in human beings. Apart from issues related to the refugee procedure, other topics presented to the training

participants included practical aspects of preventing trafficking in human beings and of victim identification, the problem of unaccompanied foreign children and the situation of particularly vulnerable foreigners.

Furthermore, the HNLAC lawyers regularly visited the guarded centres for foreigners to monitor the access of foreigners to the refugee procedure, observance of the non-refoulement principle and the standards of implementing the so-called Dublin procedures, and the provision of information on rights and obligations under the procedure. During those visits, they provided information about available aid, also with regard to preventing and combating trafficking in human beings.

1.5. Training for spokespersons of law enforcement bodies on the scope of information to be provided and methods of preparing effective media communications on cases on trafficking in human beings.

The task will be implemented by: the Ministry of the Interior, in cooperation with the National Police Headquarters and the National Border Guard Headquarters

Implementation date: 2014

In 2014, a training took place for spokespersons of law enforcement agencies on media policy and press and information activities at the Police (5-7 November in Jurata). One of the topics discussed was “The scope of information to be provided and the methods of preparing effective media communications on cases on trafficking in human beings.”

1.6. Training devoted to the methodology of organising classes devoted to trafficking in human beings for Police and Border Guard officers who conduct meetings with young people.

The task will be implemented by: the Ministry of the Interior, in cooperation with the National Police Headquarters, the National Border Guard Headquarters and non-governmental organisations

Implementation date: 2014

Due to high workload and personnel changes in the Unit Against Trafficking in Human Beings of the MI Migration Policy Department, the task was postponed to 2015.

1.7. Training devoted to forensic, criminological and legal aspects of trafficking in human beings for judges and prosecutors.

The task will be implemented by: the National School of Judiciary and Public Prosecution, depending on the available budget and its organisational capacity

Implementation date: 2014

The international cooperation established by the International Cooperation Department of the National School of Judiciary and Public Prosecution allowed to provide training to 39 participants from Poland in 2014, within the framework of seminars organised by the Academy of European Law in Trier and under the project of the Judicial Academy of the Slovak Republic on “Judiciary and protection of victims”, where the topics of individual trainings referred to combating the trafficking in human beings.

Apart from those trainings, in 2014 the National School of Judiciary and Public Prosecution did not provide any other trainings devoted to forensic, criminological and legal aspects of trafficking in human beings for judges and prosecutors. The problem of preventing the trafficking in human beings

was not included in the plan of trainings for 2015 either, due to insufficient financing allocated for continuous training.

In 2014, the National School of Judiciary and Public Prosecution submitted a training project entitled "Training of the judiciary and prosecution personnel in combating and preventing cross-border and organised crime" to the Ministry of the Interior as the operator of the programme entitled "Schengen Cooperation and Combating Cross-border and Organised Crime, including Trafficking and Itinerant Criminal Groups" – PL15, financed from the funds of the Norwegian Financial Mechanism.

1.8. Workshops devoted to cooperation in the area of prosecuting trafficking in human beings for Border Guard officers and prosecutors.

The task will be implemented by: the National Border Guard Headquarters, in cooperation with the Ministry of the Interior and the Prosecution General

Implementation date: 2014

The workshops, held on 6-9 May 2014 in Koszalin, for the Border Guard and the Police officers were attended by the prosecutors from the Prosecution General and the District Prosecutor's Office in Słupsk, who delivered lectures on the scope of international cooperation – the use of joint investigation teams in theory and practice and on the scope of forced labour.

1.9. Workshops devoted to appointing and practical aspects of activity of Joint Investigation Teams for prosecutors and Police and Border Guard officers.

The task will be implemented by: the Ministry of the Interior, in cooperation with the National Police Headquarters, the National Border Guard Headquarters and the Prosecution General

Implementation date: 2014 or 2015

The possibilities of appointing and practical aspects of the functioning of Joint Investigation Teams were discussed during the abovementioned 7th joint training workshop for the Police and Border Guard officers on combating trafficking in human beings, organised at the Main Border Guard Training Centre in Koszalin on 5-9 May 2014.

2. Trainings for people/professionals who help victims of trafficking in human beings

2.1. Specialised trainings devoted to identification of victims of trafficking in human beings, crisis intervention and rules of cooperating with other institutions for social assistance personnel, primarily staff of crisis intervention centres.

The task will be implemented by: the Ministry of Labour and Social Policy, in cooperation with the Ministry of the Interior, the Main Border Guard Training Centre and non-governmental organisations.

Implementation date: 2014

In 2014, cyclical trainings, organised by the Ministry of Labour and Social Policy for the employees of crisis intervention centres, took place at the Andrzej Bączkowski "Dialog" Centre for Social Partnership on 15-17 September and 27-29 October. The trainings were attended by 40 persons.

In addition, a number of meetings with the personnel who may have contact with potential victims of trafficking in human beings took place, including:

- a meeting on ensuring social assistance to victims of trafficking in human beings (5 February, Warsaw);
- a training workshop for representatives of institutional care centres from the Mazowieckie Voivodeship (11 June, Warsaw);
- a seminar on “Systemic and practical aspects of the protection of rights and the guardianship of unaccompanied foreign children” (26 June, Warsaw);
- a meeting of the representatives of the Ministry of the Interior, the Ministry of Labour and Social Policy and the La Strada Foundation on the problems in ensuring support to victims based on the Act on social assistance (16 June, Warsaw);
- a meeting with the personnel of the Institutional Care Centre No 2 in Warsaw on the procedure to be followed in the case of contact with victims of trafficking in human beings (13 October, Warsaw).

Moreover, a series of classes was carried out – based on an own programme – for students of the College for Social Workers in Warsaw, extramural faculty, within the framework of the National Consulting and Intervention Center for the Victims of Trafficking (KCIK) (for more information, see Part I 5.3).

2.2. Trainings devoted to the “Voluntary Returns” programme, including on how to deal with human trafficking victims and unaccompanied children, for the personnel of the Office for Foreigners and for Border Guard officers.

The task will be implemented by: the International Organization for Migration, in cooperation with the National Border Guard Headquarters and the Office for Foreigners – in terms of delivery of the trainings

Implementation date: 2014

Under the “Voluntary Returns” programme, the IOM developed an e-learning training on “Identification, protection and support of victims of human trafficking”, which was accompanied by a focus training organised on 27 June for 23 representatives of the Border Guard, the Police and the Office for Foreigners. The participants positively evaluated the training which was later distributed to the competent institutions.

2.3. Training devoted to supporting victims of trafficking in human beings for personnel of non-governmental organisations.

The task will be implemented by: the Ministry of the Interior, in cooperation with non-governmental organisations

Implementation date: 2014

On 12 June, in Warsaw, the IOM delivered a training devoted to victims of trafficking and entitled “Trafficking in human beings – prevention, identification of victims, assistance and protection system for victims”. The training was attended by 18 representatives of non-governmental organisations.

On 27 November 2014, a seminar entitled “Trafficking in human beings in Poland in the context of recent developments in Ukraine – diagnosis of the situation, enhancement of cooperation and analysis of challenges” (details in Part VI 1.1) was held at the Office of the Executive Board of the Polish Red Cross.

The seminar included a workshop on trafficking in human beings for the employees of the Polish Red Cross. The training delivered by the La Strada Foundation focused on such issues as definition of trafficking in human beings, procedure to be followed, identification and contact with victims of trafficking, guidelines for organising assistance for victims and methods of involving volunteers in providing assistance. The training was attended by 17 employees of the Polish Red Cross, including the representatives of the Information and Tracing Service and regional branches.

2.4. Trainings for health care personnel who may come into contact with victims of trafficking in human beings

The task will be implemented by: the Ministry of the Interior, in cooperation with the Ministry of Health and non-governmental organisations.

Implementation date: preparation of proposals - 2014.

The healthcare personnel may play a significant role in identification of alleged victims of trafficking in human beings, including mainly Polish nationals.

Therefore, in 2013 a pilot training was held for the medical personnel of the Central Clinical Hospital of the Ministry of the Interior in Warsaw. The topics to be discussed at the trainings for medical personnel were agreed in consultation between the Migration Policy Department and the Health Department of the Ministry of the Interior:

- overview of trafficking in human beings and its forms occurring in Poland and around the world;
- basic legal regulations and rights of victims;
- indicators facilitating the identification of victims of trafficking in human beings;
- basic safety principles and the scope of operation of the entities providing support to victims of trafficking in human beings;
- clarification of main doubts and stereotypes concerning trafficking in human beings and its individual forms (e.g. trafficking in human organs).

Two meetings with the medical personnel of the Ministry of the Interior were held eventually:

- a training supporting the identification of victims of trafficking in human beings – on 22 July in Katowice;
- a meeting on the procedure to be followed in the case of possible contact with a suspected victim of human trafficking – 25 November in Wrocław.

2.5. Organisation of an information meeting on trafficking in human beings, in particular for forced labour, for the consular staff of home countries of victims identified in Poland.

The task will be implemented by: the Ministry of the Interior, in cooperation with the International Organization for Migration

Implementation date: 2014

The International Organization for Migration (IOM) organised a training for the representatives of third country diplomatic missions on identification of and the support system for victims of human trafficking (28 May in Warsaw).

Furthermore, on 23 August 2014 a meeting was held at the Embassy of the Philippines in Warsaw on the possible methods of protection against dangers related to labour migration of women.

The meeting was organised on the initiative of the Embassy to familiarise the Filipino community in Poland, and women in particular, with the possibilities of asserting their rights when they are

violated by the employers. The threats related to the crime of trafficking in human beings were also discussed (information in Part I “Other preventive actions”).

2.6. Organisation of trainings on trafficking in human beings for Polish consular staff who work in destination countries for Polish victims of trafficking in human beings identified abroad.

The task will be implemented by: the Ministry of Foreign Affairs, in cooperation with the Ministry of the Interior

Implementation date: 2014

Starting from 2013, a module on trafficking in human beings has been included in the cyclical trainings for candidates for consular posts abroad, organised by the Ministry of Foreign Affairs. The purpose of this module is to familiarise the consular staff with the issues related to trafficking in human beings, the extent of support available to victims and the rules of conduct in case of encountering a potential victim of human trafficking. W 2014, seven such trainings were held – on 24 January, 21 March, 16 May, 10 July, 25 July, 4 September and 19 November.

Approximately 250 persons underwent those specialist trainings. Those persons currently hold consular posts or have consular authority all over the world. According to the Ministry of Foreign Affairs, in mid 2016 all members of the Polish consular staff will have undergone the training on trafficking in human beings, provided by the experts of the Ministry of the Interior and the La Strada Foundation.

3. Trainings to support identification of victims

3.1. Trainings devoted to identification of victims of trafficking in human beings for personnel of the Office for Foreigners who interview foreigners applying for the refugee status and of Centres for Refugees.

The task will be implemented by: the Office for Foreigners

Implementation date: 2014

The IOM delivered a training for the employees of the Office for Foreigners on “Identification of victims and procedure to be followed in case of trafficking in human beings” under the project entitled “Increasing the effectiveness of migration management in Poland”. The training was attended by 17 persons.

On 26 November 2014, a training devoted to trafficking in human beings was held for 16 employees of the Office for Foreigners. The training covered the overview of the phenomenon, methods employed by perpetrators, rules of identification of victims and provision of support to victims.

In addition, a procedure was implemented to support the identification of victims of human trafficking among persons applying for a refugee status (for more information, see Part II 3.2).

3.2. Trainings for labour inspectors devoted to trafficking in human beings for forced labour

The task will be implemented by: The Chief Labour Inspectorate, in cooperation with the Ministry of the Interior, the National Border Guard Headquarters and non-governmental organisations responsible for running the National Consulting and Intervention Centre for Polish and foreign victims of human trafficking

Implementation date: 2014

Preventing and combating trafficking in human beings were the subject of training for 33 labour inspectors, held on 26-27 June in Wrocław. The training agenda included issues related to trafficking in human beings for forced labour, i.e. the definition, overview of the phenomenon in Poland and the system for combating and preventing trafficking in human beings, the role of the state labour inspection in combating and preventing trafficking in human beings for forced labour. The instances of human trafficking for forced labour were also discussed (they concerned the citizens of Bangladesh and Ukraine).

The training also included practical exercise in identification of instances of trafficking in human beings or forced labour by labour inspectors on the basis of situations depicted in a documentary entitled "The Tree Workers' Case".

Part V. Studies on trafficking in human beings / Evaluation of actions

1. Development and publishing annual reports on trafficking in human beings in Poland.

The task will be implemented by: the Ministry of the Interior, in cooperation with the institutions and organisations involved in preventing trafficking in human beings

Implementation date: 2014

W 2014, a report on trafficking in human beings in Poland was not drawn up, but the Unit Against Trafficking in Human Beings of the Migration Policy Department at the Ministry of the Interior, based on its own data and the data received from cooperating institutions and organisation:

- drew up and submitted to the European Commission the first report on the evaluation of trends in trafficking in human beings, presenting statistics and evaluation of activities against trafficking in human beings in the years 2011-2013 (the obligation to draw up the report stems from Article 30 of Directive 36/2011);
- published a report in December on “ Victims of trafficking in human beings using the assistance of the National Consulting and Intervention Center for Polish and foreign victims of trafficking in human beings in the years 2012-2013”, which is the analysis of the questionnaires filled in by the persons using the assistance of the National Consulting and Intervention Center.

The report for 2013 is to be published in the first quarter of 2015.

In 2014, the Halina Nieć Legal Aid Centre drew up a report entitled “Trafficking in Human Beings with Regard to Foreigners in Poland” for 2013. The report is available at www.pomocprawna.org and was printed in 50 copies.

The report comprehensively discusses the issue of human trafficking, with a particular emphasis on foreigners being victims of human trafficking in Poland (taking into account their sex, age, nationality). The report presents the most recent, available in Poland statistics on the phenomenon. The publication also includes general information on trafficking in human beings, i.e. international, European and Polish legal regulations, the prevention system within the framework of international organisations – Council of Europe, European Union and the system functioning in Poland.

1.1. Preparation of a publication which summarises the implementation of national actions plans against trafficking in human beings in the years 2003–2013.

The task will be implemented by: the Ministry of the Interior

Implementation date: 2014

Due to high workload and personnel changes in the Unit Against Trafficking in Human Beings of the MI Migration Policy Department, the task was postponed to 2015 and is to be implemented under the project financed from the Norwegian Financial Mechanism.

2. Improvement of the system for collecting data on trafficking in human beings at the disposal of law enforcement bodies, the judiciary and organisations and institutions which provide support to victims of human trafficking, taking into account EU acquis and recommendations in this respect.

The task will be implemented by: the Ministry of the Interior, in cooperation with the institutions and organisations involved in preventing trafficking in human beings

Implementation date: 2013, 2014

On 11 February 2014, a meeting of the representatives of the Prosecution General, the Ministry of Justice and the Ministry of the Interior on collection of statistical data was held in Warsaw. The meeting involved the presentation of the basic principles of data generation from the SIP LIBRA system operating in the prosecution units. The arrangements made at the meeting should be further developed and as a result should allow to improve the procedure for collection of data on the scale of trafficking in human beings in Poland, in line with the relevant guidelines provided by the European Commission to the EU Member States.

The Main Border Guard Training Centre in Koszalin also undertook an initiative on improving the data collection system. It obtained a grant for the SIC – Modular Multitask Foreigner Identification System, along with a module for risk analysis of victims of trafficking in human beings, as part of the applications proposed by the National Centre for Research and Development. The results of the project will include the development of an IT tool to analyse the data on crime committed by foreigners. The project is currently implemented by a consortium of the Polish Academy of Sciences, the University of Białystok and Medcore company.

3. Studies on trafficking in human beings

3.1. Analysis of the situation of victims of trafficking in human beings offered help and support in the years 2006–2012

The task will be implemented by: the Ministry of the Interior, in cooperation with the La Strada Foundation

Implementation date: 2014

Due to high workload and personnel changes in the Committee for Combating and Preventing Trafficking in Human Beings of the MI Migration Policy Department, the task was postponed to 2015.

The analysis entitled “ Victims of trafficking in human beings using the assistance of the National Consulting and Intervention Center for Polish and foreign victims of trafficking in the years 2012-2013” was published. The analysis was made on the basis of 312 anonymous questionnaires filled out in the years 2012-2013, of which 237 concerned the persons identified as victims of trafficking.

3.3. Analysis of files in legal cases concerning trafficking in human beings and prostitution-related crimes involving juveniles

The task will be implemented by: the Ministry of the Interior, in cooperation with the Nobody's Children Foundation

Implementation date: 2014

Since the Nobody's Children Foundation did not obtain the financing for the project, the task was not implemented in 2014.

4. Studies on awareness of the threat of trafficking in human beings.

4.1. National public opinion survey on awareness of / knowledge on the threat of trafficking in human beings and support for its victims.

The task will be implemented by: the Ministry of the Interior

Implementation date: 2014

4.2. Surveys on awareness of the danger of trafficking in human beings carried out in selected schools.

The task will be implemented by: the Ministry of the Interior, in cooperation with non-governmental organisations

Implementation date: 2014

4.3. Surveys on awareness of the threat of trafficking in human beings carried out in selected universities.

The task will be implemented by: the Ministry of the Interior

Implementation date: 2014

Due to high costs and organisational efforts related to the abovementioned tasks (in particular task 4.1), the tasks were postponed to 2015 and will be implemented using the funds from the Norwegian Financial Mechanism, under the project entitled "Improving Poland's capacity to combat trafficking in human beings".

5. Organisation of a "round table" debate on the plausibility for the appointment of the National Rapporteur on Trafficking in Persons, recommended by the Council of Europe Convention on action against trafficking in human beings and Directive 2011/36/EU

The task will be implemented by: the Ministry of the Interior

Implementation date: 2014 or 2015

The task was withdrawn due to the fact that, on 1 December 2014, the Human Trafficking Studies Centre of the University of Warsaw organised the first "round table" debate on the plausibility for the appointment of the National Rapporteur on Trafficking in Persons, recommended by the Council of Europe Convention on action against trafficking in human beings and Directive 2011/36/EU.

Part VI. International cooperation

1. Strengthening cooperation with institutions competent for combating and preventing trafficking in human beings from countries of origin, transit and destination countries – from the Polish perspective – in order to exchange experience, best practices and information on developments in the area of trafficking in human beings.

1.1. Organisation of expert meetings devoted to consolidating cooperation in preventing trafficking in human beings with the representatives of Eastern Partnership countries

The task will be implemented by: the Ministry of the Interior

Implementation date: 2014

On 27 November 2014, a seminar entitled “Trafficking in human beings in Poland in the context of recent developments in Ukraine – diagnosis of the situation, enhancement of cooperation and analysis of challenges” (Part VI 2.3) was held at the Office of the Executive Board of the Polish Red Cross.

The seminar is a part of the project implemented by the Polish Red Cross in cooperation with the International Federation of Red Cross and Red Crescent Societies (IFRC). The seminar organised in cooperation with the La Strada Foundation against Trafficking and Slavery was attended by 50 persons, including representatives of the Embassy of Ukraine to the Republic of Poland, the Department for Prevention of Trafficking in Human Beings of the Ministry of the Interior of Ukraine, the International Organization for Migration, the Office for Foreigners, the UNHCR, the National Police Headquarters, the National Border Guard Headquarters, the Prosecution General, the Migration Policy Department of the Ministry of the Interior, as well as representatives of local government administration and other non-governmental organisations.

The meeting consisted of three discussion panels. The first panel analysed the situation in Ukraine and the situation of Ukrainians in Poland, statistics on trafficking in human beings, its geographical distribution and the nature of human trafficking in Poland. The second panel focused on contemporary Polish-Ukrainian cooperation. The last panel analysed the challenges and Poland’s capacity to tackle problems related to an increasing scale of trafficking in human beings.

The seminar was supplemented with a workshop on trafficking in human beings for the employees of the Polish Red Cross, held on 28 November.

Furthermore, a study visit of the representatives of public services and non-governmental organisations from Belarus under the project “USAid – establishment and strengthening of national reference mechanisms” to the Ministry of the Interior and other institutions responsible for support for victims took place on 25 November in Warsaw.

1.2. Organisation of international projects with the participation of the countries of origin, transit and destination countries of victims of trafficking in human beings.

The task will be implemented by: the Ministry of the Interior

Implementation date: 2014

A partnership agreement was signed for a project implemented with Bulgaria and entitled “Increasing the effectiveness of referral, support, protection and reintegration of victims of THB, through the practical application of the Transnational Mechanism”, co-financed from the Norwegian Financial Mechanism for 2009-2014.

COUNCIL OF THE BALTIC SEA STATES

A representative of the Ministry of the Interior participates in the work of the **Council of the Baltic Sea States’ Task Force against Trafficking in Human Beings (CBSS TF-THB)**. The Task Force met on 19-21 March in Helsinki on the margin of the conference entitled “How to Enhance Assistance to Victims of Human Trafficking in the Baltic Sea Region”, on 26-27 May in Helsinki and on 25 September in Tallinn.

The work of the CBSS TF-THB at the abovementioned conference resulted in the development and publication of recommendations on “How to Enhance Assistance to Victims of Human Trafficking in the Baltic Sea Region”.

In addition, the Committee for Combating and Preventing Trafficking in Human Beings of the MI Migration Policy Department actively participated in the project entitled **“ADSTRINGO – Addressing trafficking in human beings for labour exploitation through improved partnerships, enhanced diagnostics and intensified organisational approaches”**. The project was implemented by the International Organization for Migration (IOM), the European Institute for Crime Prevention and Control (HEUNI), in cooperation with the Minister of the Interior of the Republic of Lithuania, the University of Tartu in Estonia and the Council of the Baltic Sea States’ Task Force against Trafficking in Human Beings (CBSS TF-THB). An additional module of the project, i.e. “ADSTRINGO – Poland and Russia”, was implemented by the Council of the Baltic Sea States’ Task Force against Trafficking in Human Beings with the financial support of the Swedish Institute.

The project included regional meetings in Gdańsk (10 February 2014, with 23 participants), in Poznań (3 March 2014, with 33 participants), in Katowice (29 April 2014, with 27 participants), in Wrocław (11 June 2014, with 30 participants) and in Rzeszów (30 June 2014, with 24 participants), while on 9 October 2014 a national meeting was held in Warsaw on “Responsible business and institutional cooperation – addressing trafficking in human beings, forced labour and violation of migrant employees’ rights”. The recommendations for countries and enterprises were presented at the meeting.

COUNCIL OF EUROPE

On 15 April 2014, a **round table debate** was held in Warsaw as a **continuation of national actions with reference to the report of the Group of Experts on Action against Trafficking in Human Beings (GRETA)** and the recommendations of the Committee of the Parties on the implementation of the Council of Europe Convention on Action against Trafficking in Human Beings by Poland.

The debate was organised on the initiative of the Council of Europe, with the support of the Council of Europe Office in Warsaw and the Ministry of the Interior. The aim of the meeting was to discuss the methods of implementing the recommendations developed as a result of the assessment of Poland as a State-Party to the said Convention, which included a visit of GRETA to Poland in April 2012.

During the discussion, a number of topics were raised, including ensuring the right to compensation and medical assistance for victims of trafficking in human beings, identification of victims, actions to reduce the demand for services provided by victims of trafficking in human beings, cooperation of government administration with trade unions and employer associations in preventing trafficking in human beings, actions addressed to economic migrants in the country of origin and in destination countries.

The second stage of evaluation of implementation of the GRETA recommendations will take place in the second half of 2015.

COOPERATION WITHIN THE EUROPEAN UNION

On 13-14 March 2014, Ms Myria Vassiliadou, EU Anti-Trafficking Coordinator, paid a visit to Poland. The issue of full, practical implementation of the EU law, i.e. *Directive 2011/36/EU of the European Parliament and of the Council of 5 April 2011 on preventing and combating trafficking in human beings and protecting its victims, and replacing Council Framework Decision 2002/629/JHA*, and the significance of the *EU Strategy towards the Eradication of Trafficking in Human Beings (2012-2016)*, were discussed.

The activities of the Interministerial Team and its working groups, preventive actions in Poland, as well as trainings for law enforcement agencies were also presented. During her visit, Ms Vassiliadou met with the Minister of Justice, the Deputy Prosecutor General, the Commander-in-Chief of the Police, the Head of the IOM Country Office in Poland, the Head of the Human Trafficking Studies Centre of the University of Warsaw, the Director of the Operation and Investigation Board of the National Border Guard Headquarters and an expert from the Employment Legality Department of the Chief Labour Inspectorate, as well as with the representatives of non-governmental organisations (La Strada – Foundation against Trafficking and Slavery, Nobody's Children Foundation, Association for Legal Intervention, Helsinki Foundation for Human Rights and ITAKA - Centre for Missing People).

In 2014, the representatives of the Ministry of the Interior participated in two **meetings of the informal EU Network of National Rapporteurs or Equivalent Mechanisms on Trafficking in Human Beings** – on 6-7 May and 20-21 October in Brussels.

Poland is a member of the **European Crime Prevention Network (EUCPN)**, set up pursuant to the Council Decision 2001/427/JHA (repealed by the Council Decision 2009/902/JHA) to promote crime prevention activities and provide measures to exchange good practices within the European Union.

Last year, a European Crime Prevention Award (ECPA) contest was organised within the framework of the EUCPN. The topic of the ECPA and the Best Practice Conference in 2014 was "Prevention of human trafficking". Poland submitted a project of the Voivodeship Police Headquarters in Szczecin entitled "Not every train goes to Hollywood", which, according to the Commission, best corresponded with the topic of the ECPA contest. It also met the criteria of innovation, underwent evaluation and was capable of replication in other European Union Member States.

The project from Poland received one of two special distinctions awarded by the Jury. The Commission awarded the Polish project with a special certificate for project innovation, as well as for promoting the knowledge about trafficking in human beings in various circles e.g. among counsellors, teachers, parents. The ECPA award amounting to EUR 10,000 in 2014 was given to a project from Denmark. The two other awards, EUR 5000 each, were granted to projects from France and Romania.

FINANCING OF ACTIONS

For the implementation of the tasks stipulated in the “National Action Plan against Trafficking in Human Beings for 2013-2015,” the Ministry of the Interior earmarked, in the 2014 state budget, the funds amounting to PLN 135,000 for current activities and PLN 1,000,000 for the public task “Running the National Consultation and Intervention Centre for Polish and foreign victims of human trafficking”. In addition, the Ministry disbursed the following funds for projects implemented by the IOM in partnership with the Ministry of the Interior (under the General Programme Solidarity – European Fund for the Integration of Third-Country Nationals): PLN 135,000 for the project entitled “Rights of migrants” and PLN 125,000 for the project entitled “Rights of migrants 2”.

SUMMARY

In 2014, the implementation of the “National Action Plan against Trafficking in Human Beings for 2013-2015” was in general successful. The particularly important achievements include the implementation of new solutions concerning legalisation and conditions of stay of victims of trafficking who are third country nationals, which are introduced by the new Act on foreigners, as well as the extension of the competences of the Border Guard, provided for by the Act, to include the possibility to identify, prevent and detect the crime of trafficking in human beings and slavery and to prosecute their perpetrators.

The establishment of the Anti-Trafficking Department at the Criminal Investigation Bureau of the National Police Headquarters is also noteworthy. The Department is responsible for coordination of anti-trafficking actions of the Polish Police and for cooperation with the police services of other countries in this regard.

A number of instruments were developed to improve identification of and support for victims and to protect their rights (including the procedures of the Ministry of Foreign Affairs on domestic service of the diplomatic personnel in Poland). A decision was made to increase the amount of a grant for the National Consulting and Intervention Center for the Victims of Trafficking to PLN 1,100,000.

The establishment of voivodeship units against trafficking in human beings by the voivodes of Lubuskie, Lubelskie, Podlaskie and Zachodniopomorskie voivodeships contributed to strengthening of the capacity of the public administration to conduct preventive actions and to support victims of human trafficking. The task will be continued in 2015.

The year 2014 was exceptional in terms of acquisition of external funding for actions related to the problem of trafficking in human beings. The funds from the Norwegian Financial Mechanism 2009-2014 will be allocated for financing 7 projects and 2 pre-defined project, including a module on trafficking in human beings, with a total value of over PLN 15 million, under the programme entitled “Schengen Cooperation and Combating Cross-border and Organised Crime, including Trafficking and Itinerant Criminal Groups”. The implementation of those projects in 2015 should result in a significant qualitative change with regard to prevention of trafficking in human beings in Poland.

As in previous years, also in 2014 there were some delays or changes of the dates of implementation of some tasks. In many cases, this was due to the lack of necessary funds or personnel problems in individual institutions. Such experiences should be analysed and the conclusions from them drawn in the context of work on the subsequent national action plan.

IDENTIFIED PROBLEMS AND RECOMMENDATIONS

The following problems were identified during the implementation of the National Action Plan in 2014.

1. VICTIM SUPPORT SYSTEM

Taking into account the experience from recent years and the logistic problems occurring in relation to identification of and necessity to promptly provide support, including accommodation, to the groups of foreign victims consisting of around a dozen persons, who are mainly the victims of trafficking in human beings for forced labour, the entity performing the

task, i.e. the National Consulting and Intervention Center, along with the Migration Policy Department of the Ministry of the Interior, has made efforts to identify possibilities of the cooperation with the Office of the Capital City of Warsaw in this regard. These efforts have not led to satisfactory solution so far.

Recommendation

It is necessary to develop the mechanism to address the need for accommodation and to support large groups of the victims of trafficking in human beings in Warsaw and on the territory of Poland.

Implementation: Mol, Working Group of the interministerial Team for Combating and Preventing Trafficking in Human Beings

2. SOCIAL ASSISTANCE SYSTEM

National Consulting and Intervention Center's offer ensures that victims have comprehensive and professional assistance taking into account their needs such as: providing an interpreter, psychologist, psychiatrist, medical assistance or support in terms of the settlement of the legal and residence issues. While accepting the narrow package of the available social assistance benefits for victims of trafficking in human beings, the aim is to make it available (practically accessible) for the widest possible group of people who have the official status of the victims of trafficking in human beings (regardless of the citizenship, documents and the form of legalisation of stay in the territory of Poland).

As for the category of persons entitled to social benefits, the existing legal situation – Article 5 and 5a of the Act on social assistance – does not refer adequately to the current situation and profile of the victims of trafficking in human beings and thus causes many difficulties in the practical application of the Act in a uniform way based on non-discrimination principle. The problem mainly concerns the undocumented citizens of EU staying in the territory of the Republic of Poland for more than 3 months and foreigners staying in the territory of Poland on a different basis than as identified victims of trafficking in human beings (e.g. on the basis of visa or temporary residence and work permit).

Recommendation

It is necessary to introduce such amendments to existing provisions that will lead to coverage of all categories of persons – victims of trafficking in human beings – with benefits. The initiated work should be continued.

Current mode of granting benefits for victims causes many problems. The main problem is the time spent by foreign beneficiary on waiting for benefits. If the social assistance consists solely of the interventionist measures and it is aimed to address the most immediate needs, the situation of waiting for benefits for several or a dozen or so months is unacceptable.

Recommendation

It is necessary to analyse the possibilities to change the mode of benefits distribution to victims (e.g. at the level of voivode) in order to shorten the procedure.

Implementation: The Ministry of Labour and Social Policy in consultation with voivodes

In the last two years, more than one thousand of Polish citizens were identified as victims of trafficking in human beings. According to the available information, very few of them used the available assistance. The previous actions related to the promotion of the model of reintegration

of victims of trafficking in human beings that is monitored and supported by professional social services (task No 6 in part II of the National Action Plan) should be deemed to be inadequate to situation of hundreds of Polish citizens – victims of trafficking in human beings – who deserve reintegration support, as well as foreign victims who stay in Poland for the period longer than the duration of crisis intervention (3 months). So far, only the Po MOC Association, as a part of its activity, provides victims with reintegration programmes.

Recommendation

The aim is to develop organisational and financial formula that provides real reintegration support for Polish and foreign victims of trafficking in human beings.

Implementation: The Ministry of Labour and Social Policy

3. TRAININGS FOR PROSECUTORS

Due to the specificity of the proceedings on trafficking in human beings, it is necessary to train prosecutors from public organisational units and coordinators, and to continuously improve their professional qualifications in terms of trafficking in human beings and, in particular, to organise trainings and workshops on presentation of the current case law of Polish courts and International Court of Human Rights, as well as resolution of cases and discussion on the current problems arising in the current practice. Implementation of such training courses is necessary to improve professional qualification public officers, who are responsible for the efficiency of preliminary proceedings, from s. Unfortunately, in 2014, only 39 prosecutors were trained. This situation makes it impossible for Poland to fulfil obligations arising from international law related to trafficking in human beings and connected with the necessity of training for the relevant officials (Article 29(3) of Council of Europe Convention on action against trafficking in human beings, Article 18(1) of the Directive of the European Parliament and of the Council on preventing trafficking in human beings, Article 10(2) of the Additional Protocol to the Convention against international organised crime to Prevent, Suppress and Punish Trafficking in Persons).

In 2015, implementation of training courses depends on funds that the Polish National School of Judiciary and Public Prosecution will obtain from the Norwegian Financial Mechanism.

Recommendation

It is necessary to include the issue of trafficking in human beings in the future programmes of the Polish National School of Judiciary and Public Prosecution trainings, regardless of trainings foreseen for 2015 under the above mentioned project. It is also necessary to explore other ways of improvement prosecutors' qualifications, for example, by continuing the meetings of human trafficking consultants organised by the Prosecution General.

4. COLLECTING DATA ON THE TRAFFICKING IN HUMAN BEINGS CRIME

Works that were carried out in 2014 to prepare Report for European Commission (required under Article 20 of Directive 36/2011) clearly showed that methodology and system of collection of data on the trafficking in human beings crime in Poland, despite all previous efforts, do not allow in-depth analysis of the phenomenon and do not give the opportunity to obtain information with the level of detail required by European Commission.

The institution which obtain the most relevant data on the committed crime, its conduct and nature, perpetrators and victims, is Prosecutor's Office.

Recommendation

It seems to be essential to intensify Prosecution General works, in close cooperation with the Ministry of the Interior and the Ministry of Justice, on development of a system that will enable collection of data on trafficking in human beings in Poland and that will allow analysis of the phenomenon and will meet the criteria required in reporting to external entities.

5. TRAININGS FOR HEALTH CARE PERSONNEL

Pilot trainings and meetings for MI health care related to identification and support for victims of trafficking in human beings were organised by the Ministry of the Interior. Medical personnel should have access to the basic trainings on identification and procedures to be followed in the case of contact with a suspected victim of trafficking in human beings.

Recommendation

It is definitely worth to strengthen efforts to carry out trainings in health care centres or to include the issues of trafficking in human beings in the programme of the implemented courses, trainings or studies. Transfer of this information during nursing studies and in terms of emergency medical services should be considered. Procedural guidelines to be followed in the case of contact with a suspected victim of trafficking in human beings transferred for the use particularly of the admission room and hospital emergency departments personnel could be an important supplement.

It would be advisable to intensify the cooperation in this area between the Ministry of the Interior, the Ministry of Health and the Ministry of Science and Higher Education and to improve and, thereafter, to implement pilot trainings.

Implementation: Ministry of Health, Ministry of Science and Higher Education in cooperation with the Ministry of the Interior.

BEST PRACTICE

TRAININGS FOR THE MINISTRY OF FOREIGN AFFAIRS PERSONNEL

Trainings related to trafficking in human beings dedicated to diplomatic and consular service candidates (carried out by the MI Committee for Combating and Preventing Trafficking in Human Beings and La Strada Foundation personnel) should be assessed high due to its level and effects. Training provides knowledge that is necessary to recognise potential victims of trafficking in human beings, which allows to provide the appropriate assistance. It also prepares to understand the rules of functioning of anti-trafficking in human beings system in the country of residence, and to cooperate with them if necessary. Information transferred from the centres confirms that Polish consulates identify cases of victims and perpetration of trafficking in human beings involving Polish citizens, particularly in countries where the significant Polish communities are present. Improvement of Polish consulates knowledge on the phenomenon of trafficking in human beings brings tangible effects in the form of support of Polish citizens – victims of trafficking in human beings abroad.

PROJECTS involving “trafficking in human beings” module

co-financed from the Norwegian Financial Mechanism 2009-2015 under the “Schengen Cooperation and Combating Cross-Border and Organised Crime, including Trafficking and Itinerant Criminal Groups” programme

1/NMF PL15/14 – Training of the judiciary and prosecutor’s office staff in the area of preventing and combating the cross-border and organised crime, implemented by Polish National School of Judiciary and Public Prosecution, amounted to approximately PLN 2,320,500.

2/NMF PL15/14 – Strengthening police capacity to prevent and combat the cross-border and organised crime, including trafficking and itinerant criminal groups by creation of the educational platform using e-learning and remote learning, implemented by Warsaw Police Headquarters, amounted to approximately PLN 1,938,850.

16/NMF PL15/14 – Strengthening the potential of Border Guard in terms of combating the organised crime, including trafficking in human beings, implemented by the Main Border Guard Training Centre in Koszalin, amounted to approximately PLN 962,200.

18/NMF PL-15/14 – Secure Europe – fight against cross-border and organised crime at the European Union’s eastern border, implemented by Voivodeship Police Headquarters in Lublin, amounted to approximately PLN 2,077,315.

20/NMF PL15/14 – Nationwide Non-governmental Organisation Network Against Human Trafficking, implemented by La Strada Foundation, amounted to approximately PLN 1,200,557.

22/NMF PL15/14 – Cooperation and competence as a key to effective fight against trafficking in human beings, implemented by International Organization for Migration (IOM) + National Border Guard Headquarters, amounted to approximately PLN 1,263,801.

40/NMF PL-15/14 – Lubuski alliance of uniformed and civil services against trafficking in human beings and cross-border crime, implemented by Lubuskie Voivodship Office, amounted to PLN 1,246,100.

Moreover, two predefined projects implemented by Migration Policy Department of the Ministry of the Interior:

- Enhancing cooperation on national structures established to combat trafficking in human beings, amounted to approximately PLN 1,954,000.
- Improvement of Polish capacity to fight against trafficking in human beings, amounted to approximately PLN 2,105,400.